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4 August 1961

MEMORANDUM FOR: The Director of Central Intelligence

SUBJECT: Annual Report of the NIS Program

1. There is transmitted herewith the Annual Report of the National Intelligence Survey program for Fiscal Year 1961.
2. Significant developments during the year included:
 - a) A special report of the Joint Staff establishing comprehensive requirements of the military establishment for accelerated NIS coverage worldwide.
 - b) NIS Committee emergency measures to increase NIS coverage and emphasize the newly revised JCS Priorities.
 - c) At year's end, transfer of NIS staffs and functions from Department of State to CIA and other Government departments.
3. During the thirteen years' operation of the NIS program, more than 5,600 NIS sections have been produced, of which some 1,200 sections are maintenance revisions of previously published NIS. This production represents 85% of initial NIS coverage worldwide.

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**Assistant Director
Basic Intelligence**

Enclosure:

**Annual Report of the
NIS Program - FY 61**

25X1

OBI

NATIONAL INTELLIGENCE SURVEY

ANNUAL REPORT

FISCAL YEAR 1961

CENTRAL INTELLIGENCE AGENCY

Office of Basic Intelligence

Washington, D. C.

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Annual Report of the NIS Program

Fiscal Year 1961

1. The thirteenth year of operation was marked by significant developments in the NIS program:

A special report of the Joint Staff established comprehensive requirement of the military establishment for accelerated NIS coverage worldwide.

With USIB approval the NIS Committee undertook emergency measures to increase NIS coverage, emphasizing the newly revised JCS Priorities.

At year's end NIS production responsibilities in State for sociological, political, and non-bloc economic intelligence were terminated by request of State and assigned to CIA and the Departments of Commerce, Labor, and Health, Education, and Welfare.

2. NIS production for the year again fell short of the annual production goal. Yet, in consideration of reductions and diversions of NIS staffs in the contributing agencies and dislocations stemming from the recent reorganization of INR/State, NIS production held up remarkably well. Total NIS production since the beginning of the program now exceeds 5,600 sections, of which some 1,200 sections are maintenance revisions of previously published NIS. This production represents 85% of initial NIS coverage worldwide.

3. The Joint Staff issued a special report in January on the NIS requirements of the military establishment as determined by a detailed survey of all unified and specified commands and principal Defense components. The report confirmed the need of the military establishment for early completion and accelerated maintenance of the bulk of the entire NIS program as presently constituted. The report included the revised JCS Priorities for the NIS program during the next three years and assigned high priority to some 70% of NIS world areas, including 17 African and 20 Latin American.

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4. The Joint Staff report added impetus to NIS Committee action to cope with the reality that production at prevailing levels does not permit concurrently the early completion of full-scale initial worldwide coverage and the accelerated maintenance of published NIS. With USIB approval the NIS Committee therefore undertook a number of emergency measures to provide accelerated initial coverage and increased priority maintenance of NIS with the available production capabilities. These emergency measures include suspension of production on some 20 low priority areas, stopgap type coverage for some 30 newly emerging states and other underdeveloped areas, and further increased selectivity of topics and areas scheduled for maintenance.

5. Pursuant to departmental direction that his staff and function be reduced, the Director of the Bureau of Intelligence and Research in State proposed in March that production of NIS in State be terminated and be reallocated by the Director of Central Intelligence in accordance with NSCID No. 3. This State responsibility, in effect since the inception of the NIS and financially supported by CIA, included production and maintenance of NIS in the sociological, political, and non-bloc economic fields and constituted some 40% of the total annual NIS production commitment. Agreement was reached for a major portion of this responsibility to be reallocated to a new research division in the Office of Basic Intelligence, CIA, with other segments to be reallocated in accordance with specialized capabilities to the Office of Research and Reports, CIA, and to the Department of Commerce and the Department of Health, Education, and Welfare. Under separate arrangement responsibility for NIS biographical intelligence was reallocated from State to the Office of Central Reference, CIA. State collection facilities and consultative support will continue to be fully available to NIS contributors.

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6. Although administrative responsibility will be assumed by CIA as of the beginning of FY 1962, State agreed to maintaining NIS production by the existing staff until the scheduled autumn transfer to the new CIA headquarters at Langley, during which time the Office of Basic Intelligence will recruit the new research division staff from available State personnel with NIS experience and from other sources. Complementary negotiations between CIA and the Department of Commerce and the Department of Health, Education, and Welfare were in progress at the end of FY 1961.

7. During the year the Director of Central Intelligence approved, at the instance of the Secretary of Labor, the allocation of production responsibility for non-bloc Section 44 (Manpower) of the NIS to the Department of Labor. Production responsibility for Sections 44 on the Sino-Soviet Bloc was concurrently assigned to the Office of Research and Reports, CIA. These and the other reallocations from State considerably broadened the range of U. S. Government agencies, already including the Departments of Agriculture and Interior, and the Public Health Service, in addition to the USIB agencies, with NIS production responsibilities.

8. The negotiation of the total reallocation of State's production responsibility, the dispersion of the experienced NIS staff in State, and the building of NIS staffs elsewhere combined at the year's end to create a major production problem at a time of emphasized requirement for accelerated NIS coverage. With the important advantage of more than a decade of NIS experience, however, cooperative development of staff and reallocated production were proceeding at the maximum rate compatible with NIS standards. The prospects are, after the transition period, for more stable professional staffing and production which, combined with the emergency measures, should achieve a progressive expansion in NIS coverage in accomplishment of the program's long-range mission in the U. S. intelligence effort.

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ANNEX

Annual Report of the NIS Program

Fiscal Year 1961

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NIS Commendations

On 11 July 1961, the NIS Committee approved the fourth annual list of awards under the NIS Commendation program established by NIS Memo No. 6 to recognize outstanding contributions to the NIS program. The following recipients for 1961 will receive suitable citations and engraved certificates in the name of the Director of Central Intelligence in appropriate ceremonies at their respective agency headquarters.

At a separate meeting on the same date, and in the absence of the State member, the NIS Committee approved a special award to Daniel J. Clinton, NIS Coordinator and Department of State member, in recognition of his signal contribution to the NIS program.

Department of State

Morris Dembo	Office of Research and Analysis, Mid-East
Edward G. Griffin	Office of Research and Analysis, Asia
Albert H. Haynes	Office of Research and Analysis, Am. Republics
Agnes M. Jones	Bureau NIS Coordinator's Office
Robert P. MacHatton	Bureau NIS Coordinator's Office

Department of the Army

Grover Baird	Transportation Intelligence Agency
Robert J. Bower	Assistant Chief of Staff for Intelligence
Earle W. Coxe	Assistant Chief of Staff for Intelligence
William J. Frank	Office of the Chief of Engineers
MSgt Howell B. Trousdale	Assistant Chief of Staff for Intelligence

Department of the Navy

Leonard R. Brown	Office of Naval Intelligence
Richard M. Holcombe	Hydrographic Office
Walton L. Robinson	Office of Naval Intelligence
Dorothy K. Simmons	Office of Naval Intelligence
Richard C. Treanor	Office of Naval Intelligence

Central Intelligence Agency

<div style="border: 1px solid black; width: 250px; height: 60px;"></div>	Office of Research and Reports
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Production Record

1. The FY 1961 schedule called for production of 440 sections (including 7 Chapter I Annuals). This compared with 478 sections (including 12 Chapter I Annuals) scheduled in FY 1960.

2. The record of production achievement in FY 1961, by major contributing agencies, was as follows:

	<u>Sections Scheduled</u>	<u>Sections Delivered</u>	<u>Shortfall or Excess</u>	<u>Percent Fulfillment</u>
State	152	140	- 12	92%
Agriculture	7	7	0	100
Interior	17	7	- 10	41
State total	176	154	- 22	88%
Army	107	108	+ 1	101
Navy	36	32	- 4	89
Air Force	26	24	- 2	92
CIA	88	88	0	100
Total:	433	406	- 27	94%
+ Annuals	7	7	0	100%
Grand Total:	440	413	- 27	94%

3. The total of 413 sections delivered fell short by some 17% of the JCS annual requirement and amounted to 94% completion of the scheduled commitments for FY 1961. This compared with 93% the previous year, but the FY 1961 scheduling was lighter and the total delivered was 31 sections less than in FY 1960. Tab A illustrates the continuation of the major problem of the lag of production behind monthly schedules and a resultant heavy concentration in June, with over 40% of State's total deliveries for the fiscal year being made in the final month.

4. Production of 9 Chapters I (Brief) brought to 57 the total of Chapters I produced since July 1954, of which 4 have been maintenance. A total of 7 Chapter I Annuals was produced to provide limited maintenance between comprehensive revisions of Chapters I, bringing to 33 the number of Annuals produced to date.

5. The 413 sections produced in FY 1961 increased the total sections produced since the start of the program to 5,606. This is equivalent to 90 complete National Intelligence Surveys. Of the FY 1961 production, 268 sections or approximately 65% were maintenance revisions of previously published sections, increasing the total maintenance sections to date to 1,209. Year-by-year production of NIS, by agencies, is shown in Tab B.

6. The cumulative progress of the NIS program since FY 1949 in terms of the number of sections published, and in various phases of production and processing, is charted by Tab C.

7. The NIS produced to date represent 85% of initial worldwide coverage. The status of this coverage by world areas is shown in Tab D, and by individual areas on the map, Tab F.

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Substantive Review

8. The following table shows the qualitative adequacy ratings assigned 417 NIS contributions processed by the Office of Basic Intelligence in FY 1961:

Qualitative Adequacy Ratings by Categories *

	<u>Number of Sections Rated</u>			<u>% in each Category</u>		
	<u>I</u>	<u>II</u>	<u>III</u>	<u>I</u>	<u>II</u>	<u>III</u>
State	27	111	7	19%	76%	5%
Agriculture	1	5	0	17	83	0
Interior	1	10	0	9	91	0
State total	29	126	7	18%	78%	4%
Army	21	77	0	21	79	0
Navy	8	34	0	19	81	0
Air Force	2	26	0	7	93	0
CIA	25	61	1	29	70	1
Total:	85	324	8	20%	78%	2%

The ratings indicate that the quality of sections reviewed in FY 1961 was generally comparable to the previous year. 20% of the FY 1961 contributions received the highest adequacy rating (Category I) compared to 19% the year before; 78% of the contributions were Category II in both years; Category III contributions were 2% compared with 3% the previous year. Ratings for the 246 maintenance contributions were comparable, with 20% in Category I, 79% in II, and 1% in III.

* Category Adequacy:

- I - NIS material which fully satisfied the fundamental requirements of a well-prepared and well-coordinated basic intelligence study.
- II - NIS material which with reasonable editorial support by CIA satisfied NIS standards.
- III - NIS material which did not satisfy minimum NIS standards without major revision.

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Publication

9. A total of 418 sections and 6 NIS Annuals was published during FY 1961. There was further reduction in the average printing-plant time per section, and a stable printer workload was maintained. Sections printed during the year brought to approximately 2,300,000 the total number of copies of NIS units published since the beginning of the program.

NIS Gazetteers

10. Seven NIS Gazetteers, all of which are now on a maintenance basis, were published during FY 1961. Four others were completed by the Office of Geography, Department of the Interior, and were in printing process. A total of 2,718,000 names is covered by the 129 Gazetteers produced to date. Tab E shows the record of production of NIS Gazetteers since 1949.

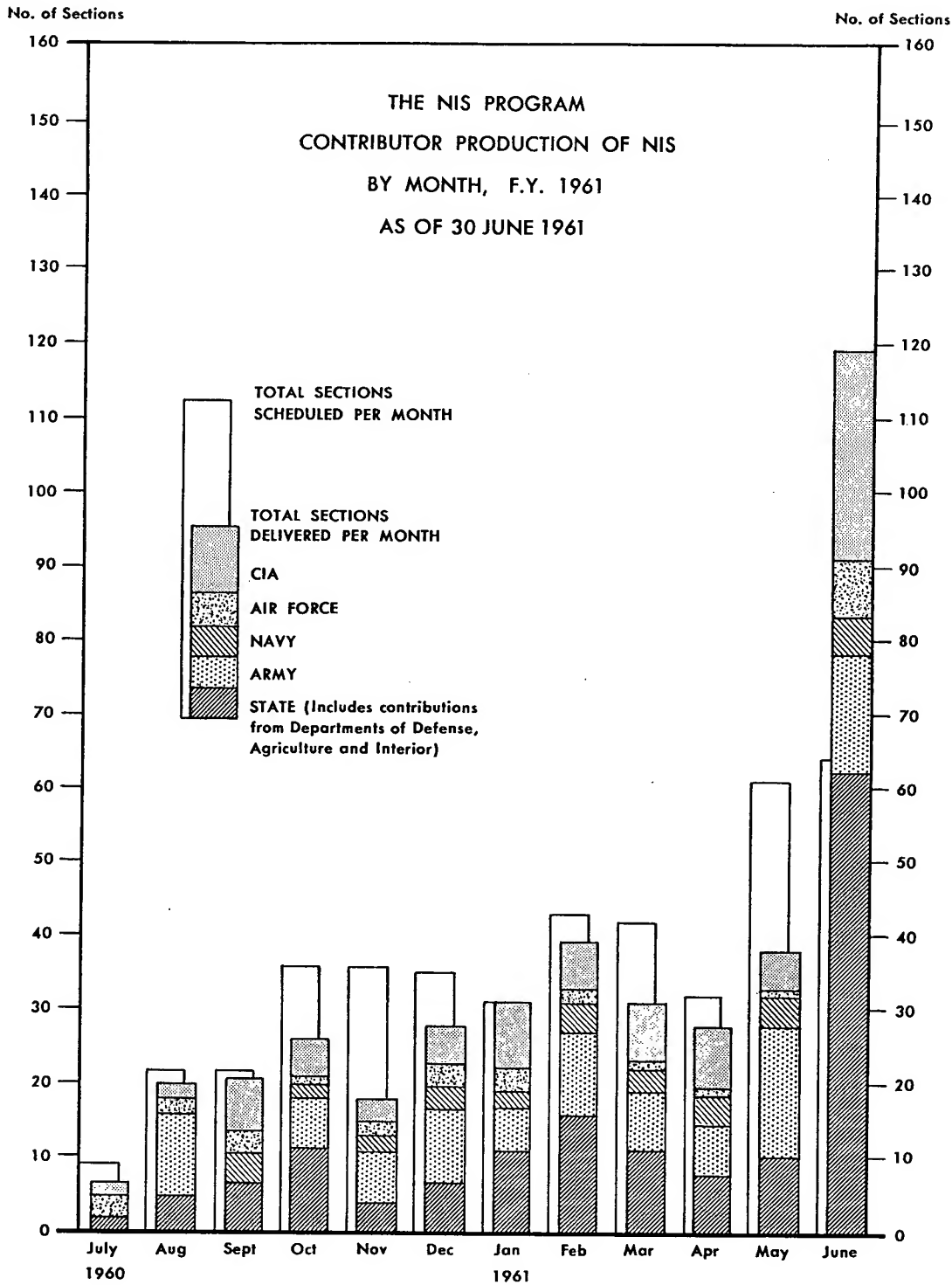
NIS Base Maps

11. During the year 24 standard base maps (including 23 revisions) and 19 revised page-size base maps were completed by the Cartography Division, ORR/CIA. To date NIS base maps have been completed on 125 NIS areas. In addition, the Division compiled and constructed 294 final intelligence maps and charts for a wide range of NIS contributors.

NIS Dissemination and Use

12. In FY 1961 there was further increase in requests for standard and special dissemination of NIS coverage to U. S. Government activities, international staffs, and friendly foreign intelligence services. Requirements for NIS in addition to programmed dissemination resulted during the year in withdrawal of some 30,000 NIS units from the reserve stocks maintained for such contingencies. The demand on reserve stocks was such as to require, in addition to regular printing runs of approximately 150,000 copies of the 418 sections published in FY 1961, reprint runs of some 6,000 copies of 45 previously published NIS units. The pattern of these additional requisitions for the NIS reflected, as in previous years, demand for this on-hand basic intelligence on Southeast Asia, African, and other focal areas in critical international developments.

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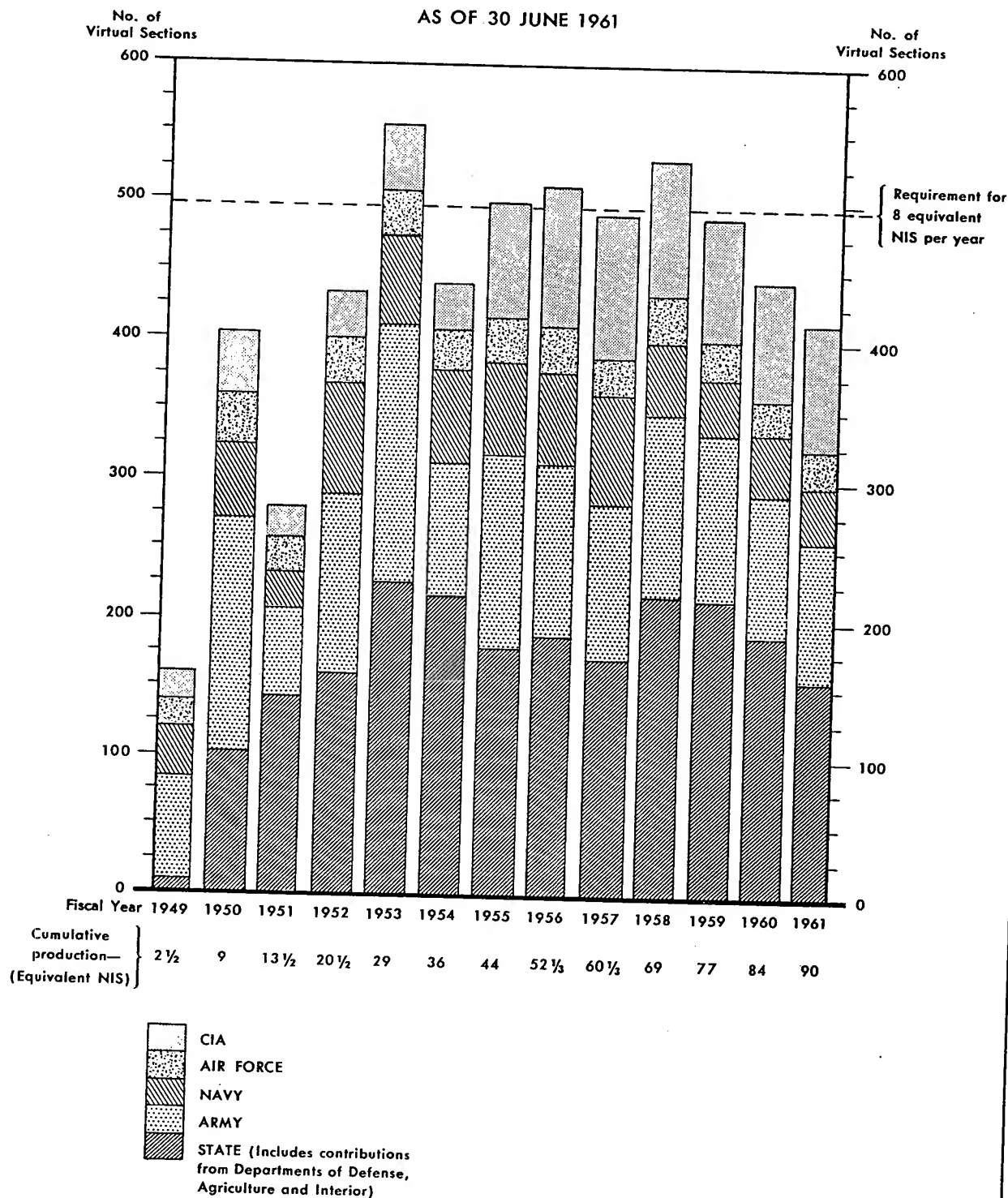
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THE NIS PROGRAM

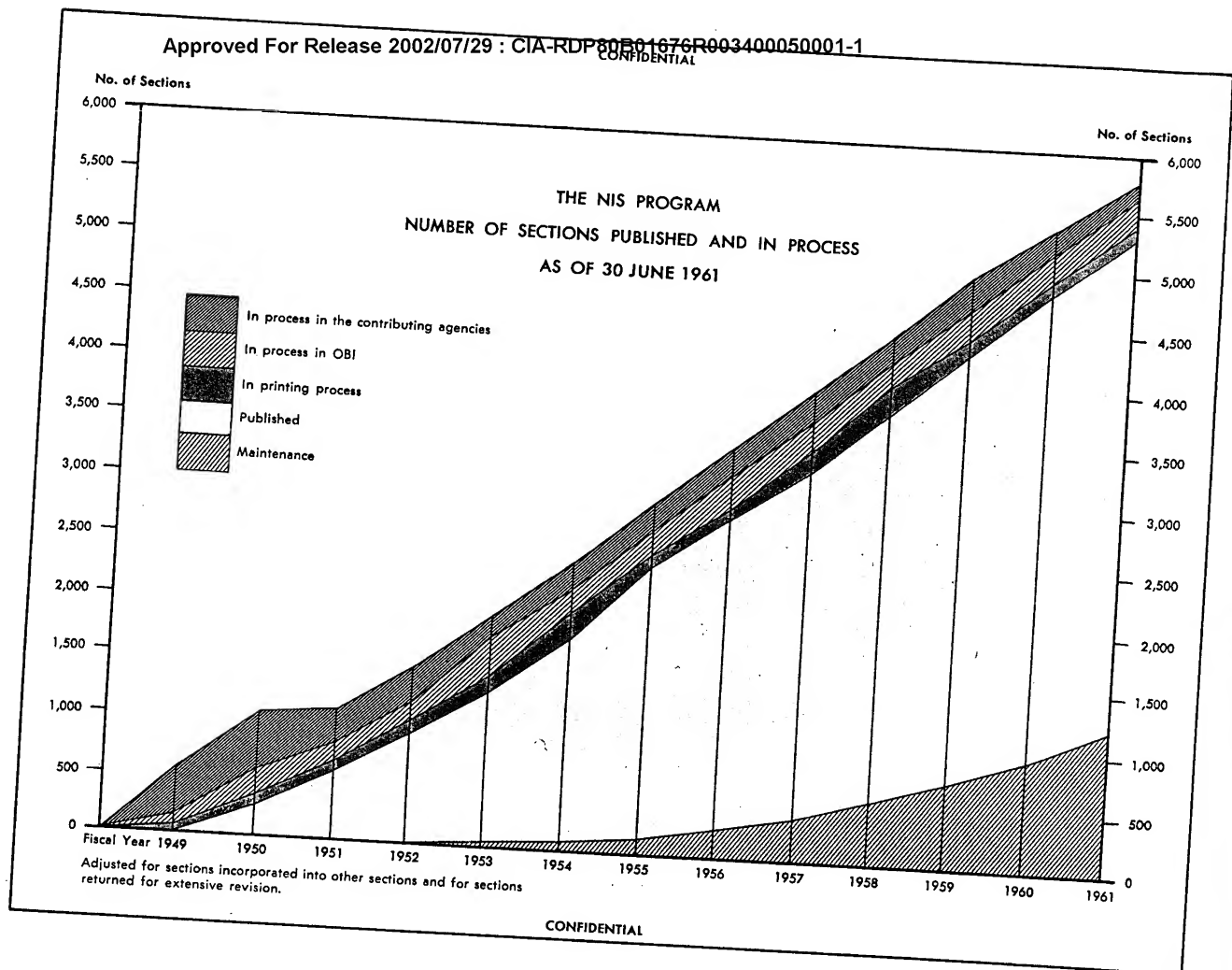
CONTRIBUTOR PRODUCTION OF NIS BY YEAR

AS OF 30 JUNE 1961



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STATUS OF NIS PRODUCTION BY WORLD AREAS
AS OF 30 JUNE 1961

	Percentage of Coverage
Sino-Soviet Bloc: (12 NIS Areas)	
797 + 452 M Sections on 12 Areas	100%
Western Europe: (17 NIS Areas)	
1,119 + 303 M Sections on 17 Areas	97%
Middle East: (18 NIS Areas)	
783 + 246 M Sections on 18 Areas	95%
Far East: (20 NIS Areas)	
678 + 130 M Sections on 20 Areas	86%
Africa: (25 NIS Areas)	
430 + 12 M Sections on 25 Areas	69%
Western Hemisphere: (33 NIS Areas)	
646 + 60 M Sections on 32 Areas	65%
Ocean Areas: (5 NIS Areas)	
100 + 8 M Sections on 5 Areas	100%
Overall: (130 NIS Areas)	
1,397 + 1,209 M Sections on 129 Areas	85%
Gazetteers	
129 Gazetteers (Including 26 revisions)	100%

M—designates sections revised under the NIS maintenance program

NOTE: The above percentages represent fundamental coverage reflected by the detailed research and production of Chapters II thru IX and Supplements, and includes (NIS 108) International Communism.

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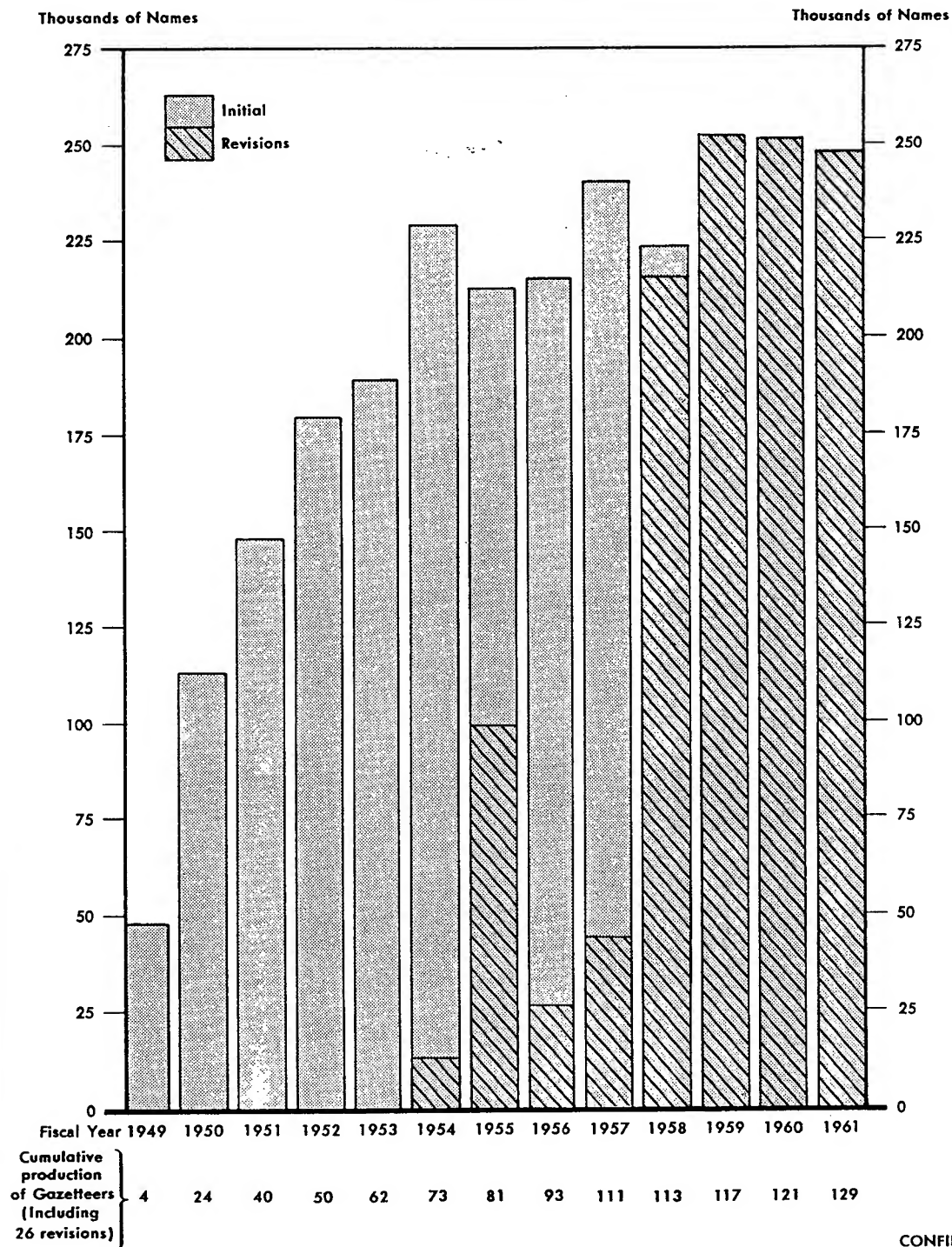
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THE NIS PROGRAM
PRODUCTION OF GAZETTEERS
AS OF 30 JUNE 1961



ANNEX

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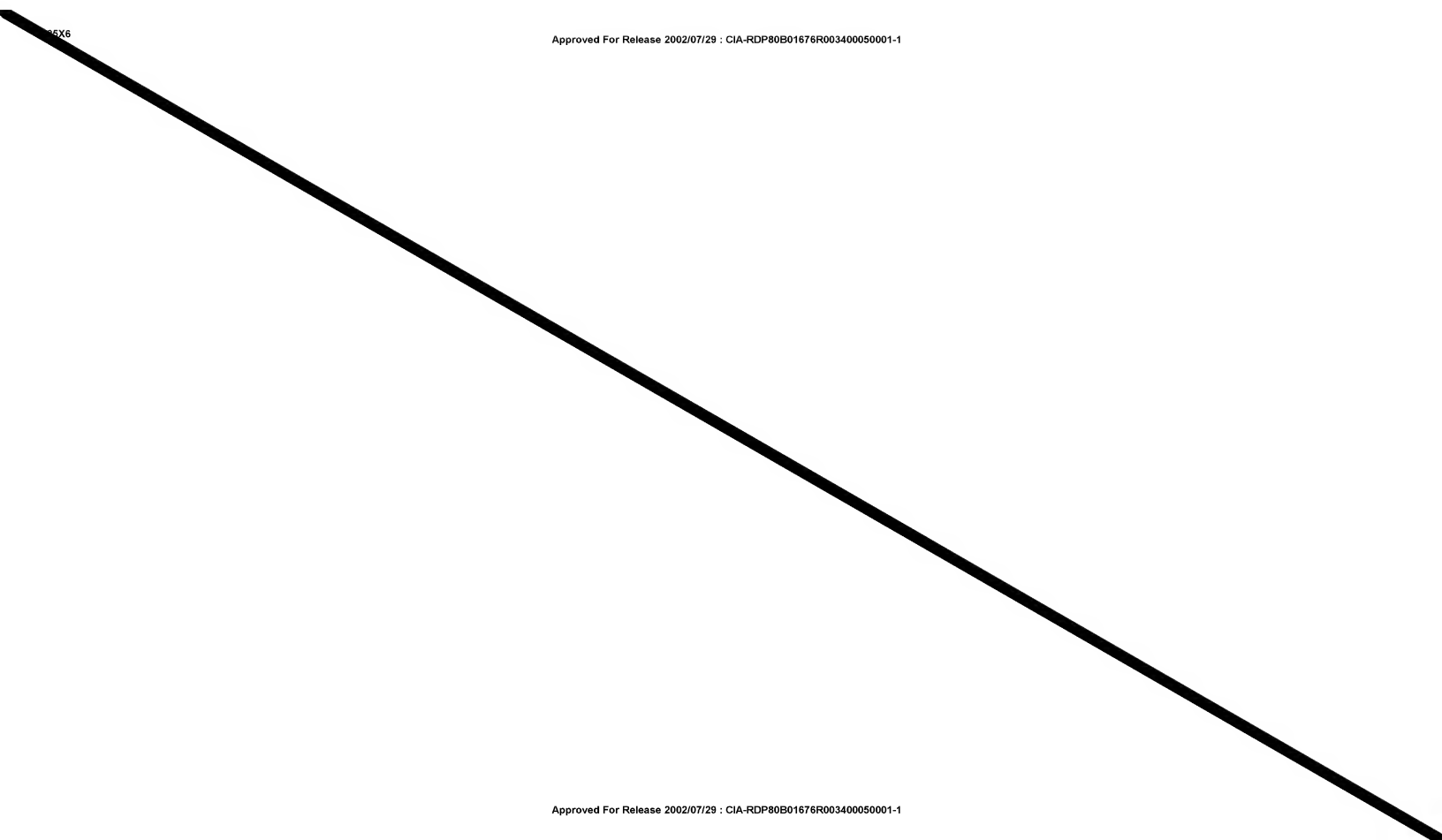
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